

# What's the Meaning of This?

Making Sense of Statutory Interpretation

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## Roadmap

### **Theory**

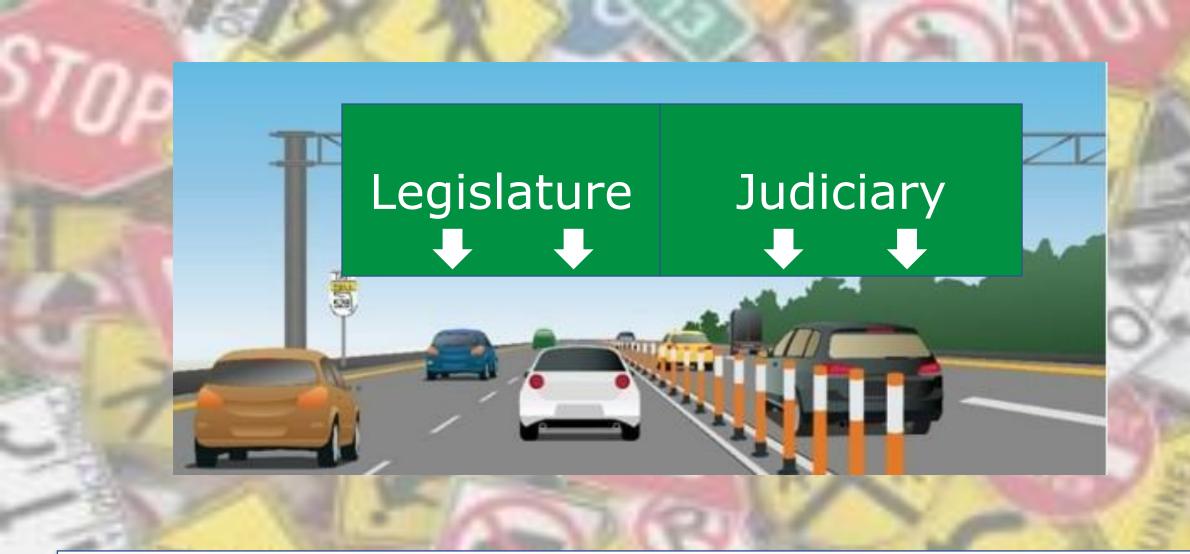
- CCA will observe "time-honored canons" that "esteem TEXTUALISM"
- Fodder to Refute Opponent's Arguments

Texas Law: Code Construction Act vs. Boykin

Doing the Interpretive Work

- What to look at, When
- How Canons Relate to Each Other

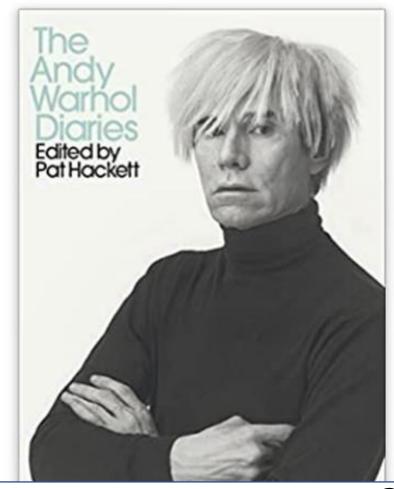




Legislature Makes the Laws



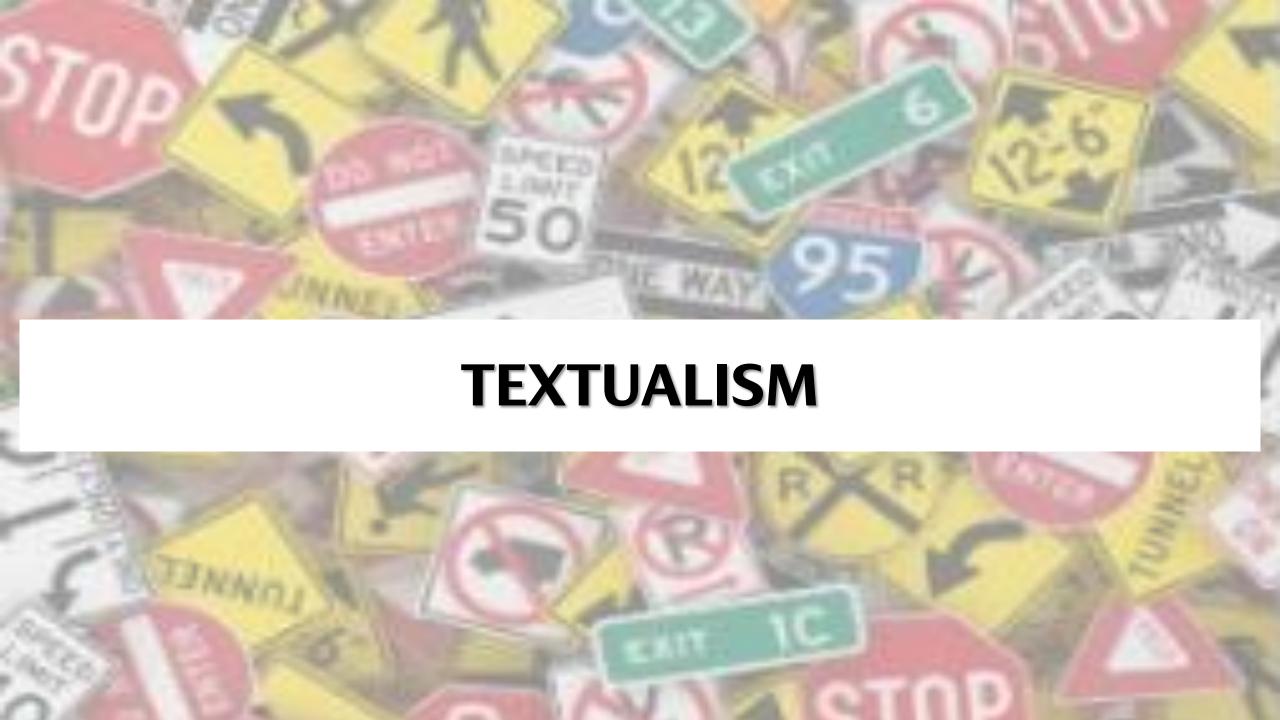
## Need for Objectivity

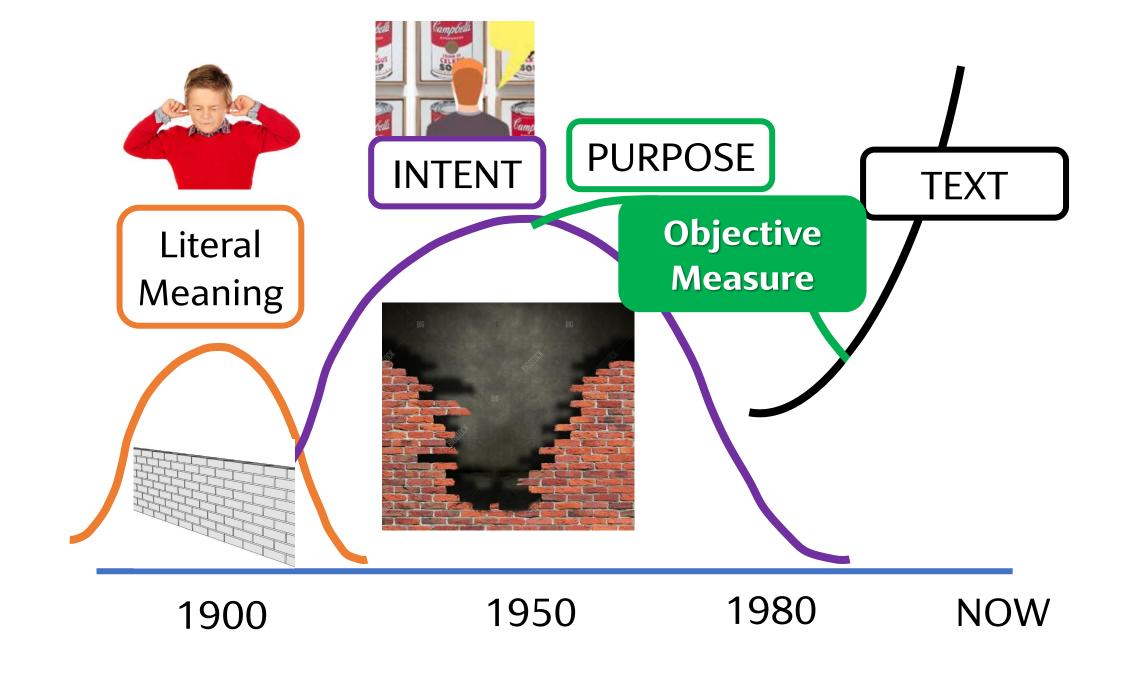


## Legislators

- Don't speak for everyone
- Can't always anticipate circumstances of how a law could apply
- Can't always agree on how it would apply
- → Legislative History isn't the law

Danger of Looking to Legislative Record/History





# Textualism

- The text of the statute controls
- Consider legislative history at most to confirm—never to change—text
- Ask: How would a <u>reasonable</u> reader have understood the text
- Consider statutory context & purpose derived from the text

### **Minnesota Burglary Enhancement**

Facts: D broke into empty house, triggers an alarm. He's caught & police find a realistic-looking plastic gun in his pocket.

Burglary Enhancement if at the time of the burglary:

 The burglar possesses a dangerous weapon or "any article used or fashioned in any manner to lead the victim to reasonably believe it to be a dangerous weapon"

D argued statute requires that victim be present

## Reasonable Readers' Understanding: Presence is Required

Burglar possessed "any article used in any manner to lead the victim to reasonably believe it to be a dangerous weapon";

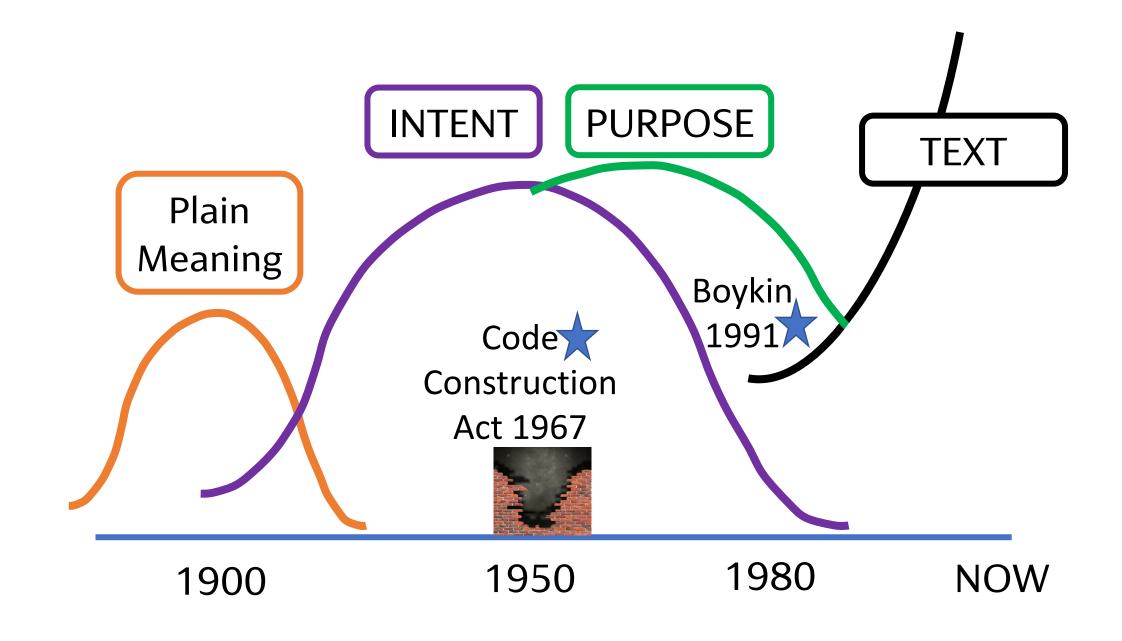
### **Legislative History:**

- Public outcry about danger from criminals' use of fake guns
- The phrase was lifted from another statute (assault) describing a fake weapon

Actual Subjective belief, objectively victim reasonable

(based on State v. Rogers, 925 NW2d 1 (Minn. 2019))





# Code Construction Act § 311.023

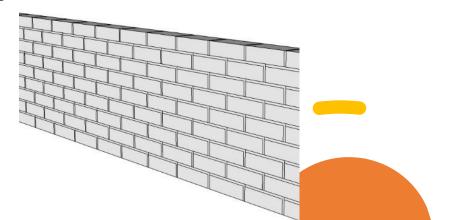
(1967)

Whether or not statute is ambiguous, a court <u>may</u> consider:

- Legislative history
- Object, Prior law
- Circumstances of enactment
- Consequences of an interpretation

## Boykin (1991)

Only when the statute is ambiguous (or absurd) is it constitutionally permissible to consider "Extratextual Factors" such as legislative history.







Fn.4 "([statutory construction laws] that 'seek to control the attitude or the subjective thoughts of the judiciary' violate the separation of powers doctrine)"

What about...

 Statute Repealing Rule of Lenity?

Definitions (likely fine)

Penal Code § 1.05(a)

**CCP art. 1.26** 

## **Boykin**

Found Language
 Unambiguous AND applied

 Surplusage canon





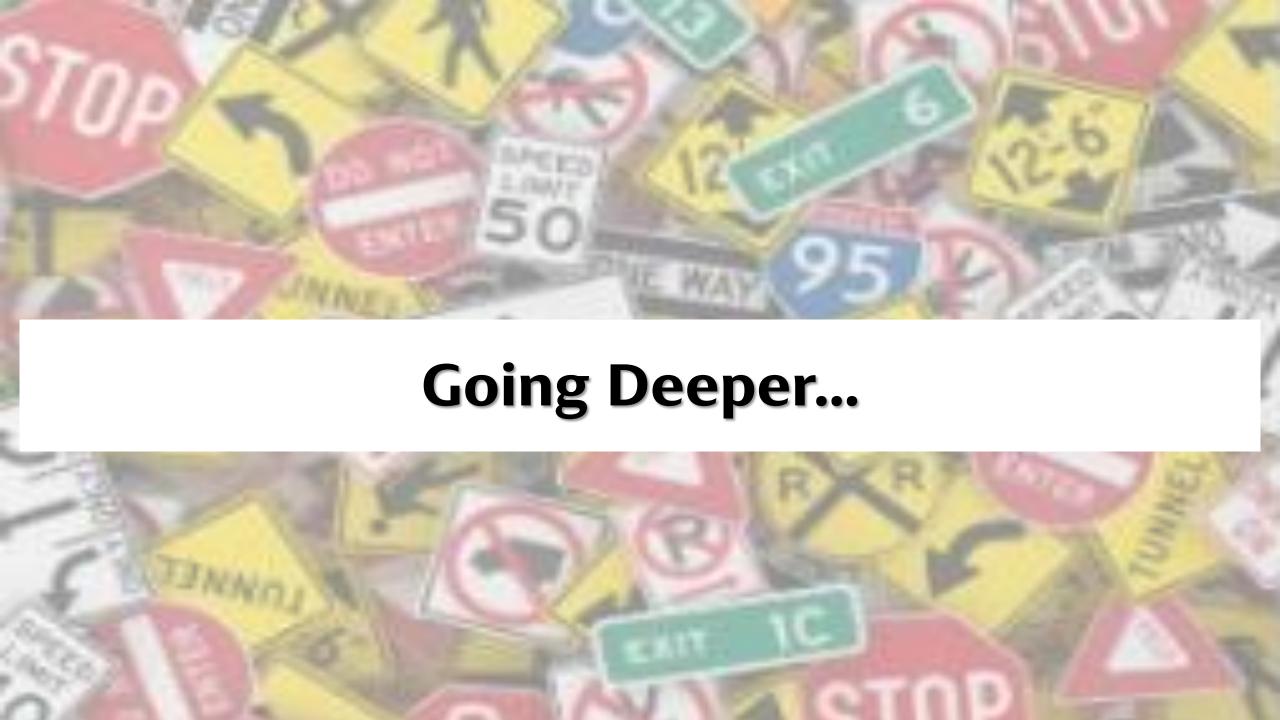


## Willacy County Fishing Law provided:

"It shall be unlawful to use a...net or trawl...in any of the tidal waters of Willacy County west of Padre Island [other than] use of a cast net for taking bait."

 D argued undefined word "net" made law void for vagueness









#### **This Side of the Wall**

- Grammar Rules
- Dictionary Definitions
- Greater statutory context (statutory history\*)
- Some Canons of Construction (to resolve not create— ambiguity)
- Consequences of Interpretation?



## The "Extra-Textual" Side of the Wall (Requires Ambiguity)

- Legislative History\*
- Some Canons of Construction (Rule of Lenity, Headings)

<u>Ambiguity</u>: Reasonably well-informed persons understand it to have 2 or more different meanings

- → More than parties' disagreement
- → More than COA disagreement

## **Recent CCA Canon Cases**

#### Expressio Unius / Negative Implication:

<u>Kahookele</u> (express exclusion of ordinary SJFs from 12.42(d) implied the inclusion of agg SJFs)

#### Surplusage (Rule Against) / Entire statute presumed effective:

<u>Hardin</u> (Fail to maintain single lane's safe-movement requirement would be rendered meaningless if not staying as nearly as practical within the lane alone sufficed for offense)

#### Ejusdem generis:

<u>Stephens</u> (Attorney General's "such other duties as may be required by law" in Tex. Const. was limited by prior listed duties)

## **Recent CCA Canon Cases**

#### **Constitutional Doubt:**

<u>Martin</u> (gang "member" incorporates part of the definition of "criminal street gang" to avoid freedom of association and other 1<sup>st</sup> Amendment concerns)

*In pari materia |* Related-Statutes:

Ex parte Nuncio (importing definition of "patently offensive" from obscenity into obscene harassment)





- No fixed hierarchy
- "Time-honored canons...that esteem textual interpretation"
- Some apply only after ambiguity
- Not all violations of a canon are equal

Surplusage (overlapping/repetitive meanings vs nullifying meaning)

Advice: Don't Just Identify Your Canon;
 Argue Why It is Stronger in this Context

## **Dueling Canons**

10-yr minimum if D has a prior "relating to aggravated sexual abuse, sexual abuse, or abusive sexual conduct involving a minor or ward" (D's prior: adult sexual abuse)

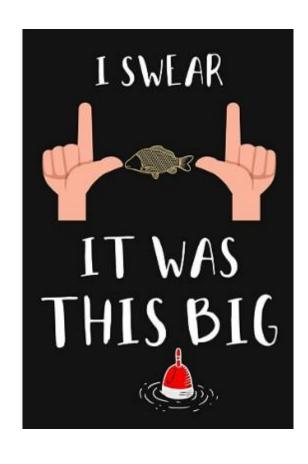
<u>Last Referent</u>: Applies only to "abusive sexual conduct"

V.

Series Qualifier: Applies to all three

Lockhart, 577 U.S. 347 (2016)





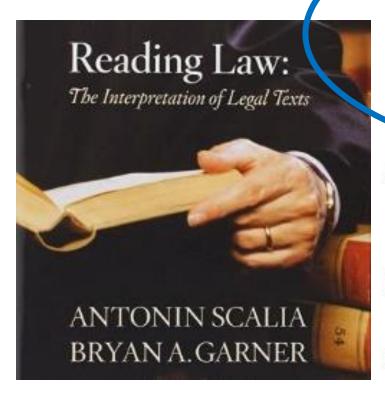
- Yates (a boat captain) & his crew caught
   & kept 72 undersized red grouper
- Inspector put them in a separate crate for holding until they got to port
- On inspection at the port, the fish in the crate were no longer undersized
- For destroying or concealing the fish, Yates was charged with Destruction or Falsification of Records in a Federal Investigation



"altering, destroying, concealing, falsifying, a making a false entry in any record, document, or tangible object" with intent to obstruct an investigation Ordinary

What canon(s) should you consult to decide whether a fish is a tangible object, at least in this context?

Meaning



31.	Associated-Words Canon. Associated words bear on	
	one another's meaning (noscitur a sociis)	135

objects"-

used to

record or

preserve

information

- 32. Ejusdem Generis Canon. Where general words follow an enumeration of two or more things, they apply only to persons or things of the same general kind or class specifically mentioned (ejusdem generis). ..... "tangible
- 33. Distributive-Phrasing Canon. Distributive papplies each expression to its appropriate refer (reddendo singula singulis).
- 34. Prefatory-Materials Canon. A preamble, pu or recital is a permissible indicator of meaning

